

Message Text

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ACTION EUR-10

INFO OCT-01 SS-14 ISO-00 NEA-06 EURE-00 IO-03 NSC-10

NSCE-00 CIAE-00 INR-10 NSAE-00 RSC-01 PM-03 DODE-00

L-02 PRS-01 SAJ-01 MBFR-02 DRC-01 OIC-01 ACDA-10 EB-03

CU-03 /082 W

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P R 071552Z SEP 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 7298

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

AMEMBASSY LISBON

AMEMBASSY LONDON PRIORITY

AMEMBASSY LUXEMBOURG

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS PRIORITY

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

USMISSION NATO BRUSSELS PRIORITY

USMISSION EC BRUSSELS

USMISSION GENEVA

S E C R E T SECTION 01 OF 03 BONN 12878

LIMDIS

GENEVA FOR U.S. DEL CSCE

E.O. 11652: GDS

TAGS: PFOR, US, EEC, GW, FR

SUBJECT: U.S./EUROPEAN RELATIONS--EC POLITICAL

COMMITTEE (PC) MEETING, SEPT 4-5, COPENHAGEN

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BEGIN SUMMARY. ACCORDING TO RELIABLE FONOFF SOURCE, PC DISCUSSION OF U.S./EUROPEAN RELATIONS AND DRAFTING EXERCISE ON JOINT DECLARATION WENT "COMPARATIVELY WELL." FRENCH POL DIRECTOR PUAUX WAS "RELATIVELY COOPERATIVE" BUT EMPHASIZED THAT THE ENTIRE DISCUSSION AND EMERGING CONSENSUS WERE AD REFERENDUM TO NEXT WEEK'S MINISTER'S MEETING. DISCUSSION LED TO "CONSIDERABLE ENRICHING" OF MINIMAL BRITISH DRAFT. GOAL IS TO GET MANDATE AT OUTSET OF MINISTER S MEETING SO DANISH FONMIN ANDERSEN CAN ADVISE USG THAT EC-9 WISH TO HAVE SUBSTANTIVE DISCUSSION WITH THE PRESIDENT AT A SUITABLE LEVEL, PROBABLY A VARIATION OF EC COUNCIL/COMMISSION PRESIDENTS AND 9 FOREIGN MINISTER'S FORMAT; PRESS WOULD ALSO BE ADVISED OF EC INITIATIVE. IF FRENCH AGREE TO COMMISSION PARTICIPATION IN IMMEDIATE POST SEPT LL EUROPEAN DRAFTING EXERCISE, EC DISCUSSIONS OF TEXT WITH U.S. REPS MIGHT START IN LATE SEPT. FRG HOPES EC 9 FONMINS MEETING WILL PROVIDE IMPETUS FOR NATO DISCUSSION OF SECOND DECLARATION. PUAUX DID NOT REPEAT EARLIER JOBERT INSISTANCE THAT AUTUMN VISIT BE "ONE SHOT AFFAIR" IN US/EC RELATIONS; JOBERT'S PARTICIPATION SEPT 10-11 STILL UP IN THE AIR. FRG IS HOPEFUL BUT EMPHASIZES GENERAL FRENCH RESERVE ON ENTIRE PC DISCUSSION. END SUMMARY

1. FONOFF REP, WHO ATTENDED SEPT 4-5 PC MEETING AT COPENHAGEN, HAS BRIEFED EMBOFF ON THE MEETING, SAYING THAT IT WENT COMPARATIVELY WELL AND THAT PUAUX COOPERATED IN BOTH THE GENERAL DISCUSSION AND IN THE DRAFTING EXERCISE. OUR SOURCE SAID THE DISCUSSION FOCUSED ON THE "MINIMAL BRITISH DRAFT" (BONN 12720) AND THE "MAXIMALIST FRG DRAFT." FONOFF REP SAID THE GERMANS, ITALIANS AND SOME OTHER POL DIRECTORS SOUGHT TO BEEF UP THE BRITISH DRAFT BY DRAWING ESPECIALYY FROM THE GERMAN PAPER. WHILE THE DISCUSSION WAS NOT EASY, OUR SOURCE SAID PUAUX WAS BUSINESSLIKE AND JOINED IN EFFORT TO DEVELOP OUTLINES OF ACCEPTABLE TEXT. AS A RESULT, OUR SOURCE SAID THE BRITISH DRAFT WAS "CONSIDERABLY ENRICHED." HE SAID THE UNDERSTANDING OF THE GROUP WAS THAT THEY WERE DEVELOPING A POSSIBLE

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"JOINT DECLARATION" AS OPPOSED TO COMMUNIQUE. HOWEVER, OUR SOURCE STRONGLY EMPHASIZED THE GENERAL RESERVE PLACED BY PUAUX ON THE ENTIRE PC DISCUSSION. HE SAID THE FRENCH HAD MADE ABSOLUTELY NO COMMITMENTS TO SUPPORT THE EMERGING CONSENSUS AT NEXT WEEK'S MINISTERIAL MEETING.

2. EMBOFF ASKED HOW THE ABOVE PC DISCUSSION SQUARED

WITH JOBERTCOMMENTS TO S FRANK (BONN 12721)
TO THE EFFECT THAT PARIS EREADYTO ACCEPT THIN
BRITISH DRAFT AS LONG AS IT WAS NOT FATTENED UP AND
AS LONG AS IT REPRESENTED "ONE SHOT AFFAIR." FONOFF
REP SAID JOBERT APPARENTLY TOOK A SOMEWHAT LESS
ASTRINGENT LINE ON THESE MATTERS DURING HIS AUGUST
29 MEETING WITH BRIMELOW. FURTHER, THE TOUGH CON-
DITIONS JOBERT ARTICULATED TO FRANK DID NOT APPEAR TO
INFORM PUAUX INSTRUCTIONS AT COPENHAGEN. ON THE
QUESTION OF U.S./EUROPEAN DIALOGUE FOLLOWING PRESIDENT
NIXON'S AUTUMN VISIT, PUAUX DID NOT OPPOSE FURTHER
DISCUSSIONS BUT DID RESIST ANY LANGUAGE
THAT COULD COMMIT FRANCE FORMALLY TO SUBSEQUENT

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EB-03 /082 W

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P R 071552Z SEP 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 7299

INFO AMEMBASSY ANKARA

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USMISSION NATO BRUSSELS PRIORITY
USMISSION EC BRUSSELS
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LIMDIS

DIALOGUE OR DOCUMENTS. IT IS THE GERMAN VIEW THAT
CONTINUATION OF U.S./EC DIALOGUE FOLLOWING PRESIDENT'S
VISIT WOULD BE AN INEVITABLE BY-PRODUCT OF INTER-
DEPENDENCE IN U.S. EUROPEAN RELATIONS AND DYNAMICS
OF PRESIDENT'S VISIT.

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3. THERE WAS NO DISCUSSION IN THE ACTUAL PC MEETING
CONCERNING THE FORMAT FOR PRESIDENT NIXON'S DISCUSSION
WITH THE EC-9. THE POLITICAL DIRECTORS DID EXCHANGE
VIEWS ON THIS SUBJECT AT THEIR SEPT 4 WORKING DINNER.
AT THAT DINNER, GERMAN POLITICAL DIRECTOR VAN WELL
CONTENDED THAT THE FORMAT SHOULD MEET THREE CRITERIA.
EC REPRESENTATION SHOULD BE AT A LEVEL SUFFICIENTLY
HIGH TO DEAL WITH THE PRESIDENT, TO FACILITATE SUB-
STANTIVE RATHER THAN PROTOCOLARY TALKS AND SHOULD
PERMIT DISCUSSIONS OF ALL ASPECTS OF U.S./EC RELATIONS.
SUBJECTS SHOULD INCLUDE BOTH TOPICS WITHIN THE
COMPETENCY OF THE EEC UNDER THE TREATY OF ROME AND
TOPICS CONSIDERED BY THE POLITICAL COMMITTEE. OUR
SOURCE SAID SEVERAL FORMULAE WERE CONSIDERED. HE SAID
AN INFORMAL CONSENSUS SEEMED TO BE FORMING FOR HAVING
THE DANISH PRIME MINISTER INVITE PRESIDENT NIXON TO
MEET WITH THE PRESIDENTS OF THE EC COUNCIL AND EC
COMMISSION TOGETHER WITH THE 9 FOREIGN MINISTERS
IN THEIR NATIONAL CAPACITY. PUAUX NEITHER RAISED
OBJECTIONS TO NOR ENDORSED THIS APPROACH. BUT NEITHER
DID PUAUX PRESS FOR THE STANDARD FRENCH FORMULA
LIMITING EC REPRESENTATION TO THE COUNCIL
AND COMMISSION PRESIDENTS. OUR SOURCE SAID THAT THE
POSSIBILITY OF A SUMMIT OF THE 16 OR OF SUMMIT LEVEL
MEETINGS WITH THE EC OR NATO DID NOT ATTRACT
SUPPORT FROM THE POLITICAL DIRECTORS.

4. FONOFF REP SAID THE POLITICAL DIRECTORS HOPE THAT
THE MINISTER S MEETING SEPT 10 WILL LEAD QUICKLY TO
BASIC AGREEMENT ON EMERGING U.S./EC JOINT
DECLARATION AND MANDATE FOR DETAILED EUROPEAN DRAFTING
SESSION IN THE DAYS IMMEDIATELY FOLLOWING FONMIN

MEETING. IF THIS IS THE RESULT, OUR SOURCE THOUGHT
NO FURTHER EC-9 MINISTER'S MEETINGS WOULD BE
REQUIRED. FONMIN ANDERSEN, AS CURRENT EC COUNCIL
PRESIDENT, WOULD THEN CALL IN U.S. AMBASSADOR CROWE,
HOPEFULLY ON SEPT 10 IN ORDER TO ADVISE USG THAT THE
EC-9 WISH TO HAVE A SUBSTANTIVE MEETING WITH PRESIDENT
NIXON, IN A SUITABLE FORMAT, ON THE OCCASION OF HIS
VISIT TO EUROPE. ANDERSEN MIGHT ALSO INDICATE THAT
THE DANISH PRESIDENCY (OR REPRESENTATIVES OF THE ENTIRE
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EC-9) HOPE TO MEET WITH U.S. OFFICIALS STARTING IN
LATE SEPT TO DISCUSS TOPICS FOR THE
EC MEETING WITH THE PRESIDENT AND TO NEGOTIATE
THE TEXT OF A U.S./EC JOINT DECLARATION.

5. IN ORDER TO FACILITATE THE ABOVE SCHEDULE, THE
MINISTERS MUST AGREE SEPT 10-11 ON WHETHER EC COMMISSION
REPS COULD PARTICIPATE IN THE POST SEPT 11 EC-9
DETAILED DRAFTING WORK ON THE JOINT DECLARATION.
THIS PROBLEM INVOLVES THE QUESTION OF INTERACTION
BETWEEN EC AND PC ACTIVITIES, THAT LED TO THE BACK-
TO-BACK MINISTERIAL MEETINGS IN COPENHAGEN AND BRUSSELS
JULY 23. THE FRENCH HAVE UNTIL NOW OPPOSED SUCH
JOINT CONSULTATIONS ON "CONSTITUTIONAL GROUNDS",
AVERRING THAT EC AND PC COMPETENCIES ARE DIFFERENT.
WHILE THE FRENCH FEAR THAT SUCH INTERACTION MIGHT

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P R 071552Z SEP 73
FM AMEMBASSY BONN
TO SECSTATE WASHDC PRIORITY 7300
INFO AMEMBASSY ANKARA
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LIMDIS

CONTAIN THE SEEDS OF A EUROPEAN GOVERNMENT, OUR GERMAN
SOURCES ARE HOPEFUL, BASED ON THE PC DISCUSSION AND
THE RECENT DAVIGNON II REPORT, THAT PARIS WILL AGREE
TO COMMISSION PARTICIPATION IN THE JOINT DECLARATION
DRAFTING EXERCISE.

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6. FONOFF REP REPLIED TO EMBOFF'S QUESTION CONCERNING
PARTICIPATION OF JOBERT AT SEPT 10-11 MINISTERIAL
BY SAYING THE FRENCH FONMIN HAD PREVIOUSLY (WITH FRANK)
MADE HIS PARTICIPATION CONDITIONAL ON PROGRESS AT PC
MEETING AND CHINESE ATTITUDE TOWARD HIS ABSENCE AT
INITIAL PHASE OF POMPIDOU'S VISIT TO PEKING. FRG IS
NOW HOPEFUL THAT JOBERT WILL ATTEND IN VIEW OF PROGRESS
AT PC MEETING. THE DECISIVE QUESTION, HOWEVER, IS
WHETHER PARIS WISHES UPCOMING MINISTERIAL TO BE A
SUCCESS; AS OUR FONOFF SOURCE PUT IT, "DE LIPKOWSKI
WITH GOOD INSTRUCTIONS" WOULD DO THE TRICK.

7. FONOFF REP SAID BONN HOPED SUCCESSFUL EC-9
FONMIN MEETING NEXT WEEK ALSO WOULD PROVIDE
IMPETUS FOR MORE MEANINGFUL DEBATE AT NATO ON JOINT

DECLARATION OF SECURITY AND ALLIANCE ISSUES . TO EMBOFF'S QUESTION, FONOFF REP SAID GERMAN IDEA FOR UMBRELLA OR CHAPEAU TO COVER SEPARATE EC AND NATO DECLARATIONS REMAINED ON THE TABLE BUT SO FAR HAD NOT ATTRACTED MUCH SUPPORT AMONG THE EUROPEANS. AS TO BURDEN SHARING, THE MATTER WILL NOT BE COVERED IN THE EC DECLARATION AND IT WILL BE VERY DIFFICULT TO WIN SUPPORT FOR IT IN THE NATO DECLARATION.

8. IN CLOSING, FONOFF REP SAID BONN WAS MORE HOPEFUL FOLLOWING POLITICAL DI"ECTORS' MEETING BUT AGAIN EMPHASIZED AD REFERENDUM CHARACTER OF THAT MEETING. GIVEN DELICATE RELATIONSHIP BETWEEN JOINT DECLARATION/ PRESIDENT'S VISIT AND PRESENTLY ONGOING REAPPRAISAL OF FRENCH FOREIGN POLICY, OUR SOURCE CAUTIONED US AGAINST ASSUMING THAT UPCOMING MINISTERIAL WOULD FULL-FILL EXPECTATIONS AROUSED THIS WEEK BY PC .
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